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ANNEX PAPE

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ANNEX A

COMMAND AND OPERATIONAL CONCEPT FOR REORGANIZATION OF AGENCY AIR ACTIVITIES

- 1. Objective To organize all CIA air activity in such a manner as to provide an efficient organization which can respond quickly and effectively to Agency-wide requirements.
- 2. Types of Requirements Considered In order to provide for air support requirements for the entire Agency, the following types were considered:
 - a. Intelligence gathering overflights, such as photographic, ELINT, etc.

25X1X4

- c. Airlift involving movement of extremely sensitive persons and/or equipment for which security dictates the need for special airlift.
- d. Contingency capability to perform clandestine operations quickly and efficiently.
- e. A Headquarters capability to effectively monitor and/or control field operations.
- 3. Scope of Requirements Considered In order to provide a capability to fill the requirements listed in paragraph 2 above, the probable scope of these requirements has been considered. Insofar as the Headquarters is concerned, the organization (with numbers and types of personnel as shown on Tab 2) is considered adequate, providing that the method of operation as cutlined in paragraph 4 is followed. No comment is made as to the adequacy of the present overseas air assets as this should be a matter of a more detailed study. At the minimum, it is felt that overseas detachments should be manned for and equipped with a minimum contingency capability to fulfill the types of requirements which may be expected within the respective theaters. It is expected that in most cases the minimum contingency capability should be adequate also to meet routine airlift requirements. If this capability is not adequate, then greater use of normal military, contract carrier, and/or commercial airlift should be used. In this respect, it may be desirable, for security reasons, to use couriers when airlifting sensitive materials on other than Agency-controlled airlift.



4. Proposed Organisation

- a. The objectives stated above can be obtained most effectively by a major reorganization. This reorganization should encompass a consolidation of all Headquarters Divisions, Staffs, and Special Projects having responsibilities for air activities and should include the overseas air activities. In Headquarters, all responsibility for air matters should be placed under one Division. This would include absolving the functions and responsibilities for monitoring, directing and/or technical review of air activities presently conducted by several different Divisions or Staffs; this Headquarters organization to be known as the Development and Projects Division, under the DD/P.
- b. Two overseas air operations detachments should be formed one in Europe and one in the Far East. These two units should come under the command and operational control of the DPD.
- c. Attached are charts which illustrate what is considered to be the most effective and economical Headquarters organization. The personnel spaces as indicated for the proposed Operations Branch (Tab 2) are considered adequate to handle the workloads expected. It is felt that through this reorganization economy of personnel can be realized through considerable interchange of personnel among the various functions within the Operations Branch. The proposed organization and numbers of personnel involved are predicated on the assumption that the entire Headquarters organization would be in one location.
- d. In order for the proposed DPD to respond quickly, effectively and securely, it is essential that a separate Headquarters communications facility, as shown on Tab 2, be maintained.
- e. No attempt has been made to produce an organizational chart for the overseas detachments. This should be delayed until a detailed study has been made of the support required by the overseas theaters.

5. Relationships and Method of Operation

a. Between the Area Divisions and DPD - This proposed organization contemplates that the DPD would be primarily an action organization in support of the Area Divisions. It is visualized that practically all requirements for clandestine air operations would originate with the Area Divisions and be levied on the DPD for accomplishment. Within its organization the DPD would have, on a world-wide basis, personnel, facilities and air assets to operate quickly and effectively to accomplish any feasible requirement. A very close liaison between the appropriate Area Divisions and the DPD would be maintained on matters of mutual concern.



- b. Between the overseas Air Operations Detachments and the Chiefs of Station -- Under this reorganization, it is contemplated that the Overseas Air Detachments would be responsible directly to the Chief of the DPD. These detachments would be in the same category as the present CHALICE detachments, i.e., personnel records would be maintained in Headquarters, personnel would be slotted against the Headquarters T/O, etc. The DPD would control the activity of the air detachments whenever they were international in scale or when an overflight was contemplated. For routine intra-theater airlift, the Air Detachments would be responsive to the various Chiefs of Stations located within his geographical area of responsibility. This would be done from within the Air Detachment's resources or by arrangement without recourse to Headquarters. Proposed overflights developed by a Chief of Station would be worked out in as much detail as is possible with the Air Detachment Commander. These proposed overflights would then be forwarded to Headquarters for an appraisal of the technical feasibility between DPD and the Area Division concerned. Attached as Tab 3 is a chart which illustrates the manner in which coordination between the various organizations would be conducted.
- 6. Benefits of Reorganisation By effecting a reorganization as outlined above, the following benefits and economies would accrue:
 - a. There would be one organisation in Headquarters with responsibility for all air activity of the Agency. This should provide a more rapid and efficient response to Agency-wide requirements. It would also bring about greater standardization of procedures, techniques, etc. It would further provide a nucleus of competent people to man and/or direct occasional field operations of a clandestine nature.
 - b. A considerable saving of Headquarters personnel should be realised. At present, the following air operations slots are authorised:

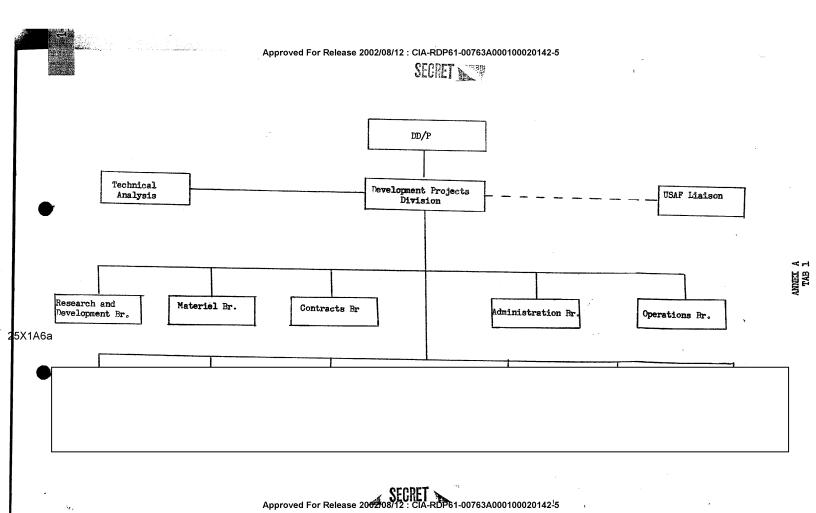
	Project CHALICE Air Division FE Division 25X1A currently filled)	
25X1A	This is a total of Headquarters Operations spaces. As indicated on the proposed organization chart (Tab 2), it is felt the function	ns
25X1A	required can be accomplished by people. This results in a savis of Headquarters spaces.	ng 25X1A

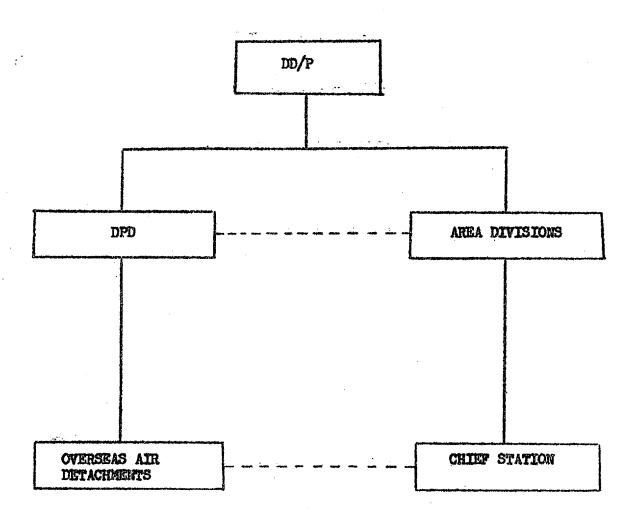
c. Through direct control by DPD of Overseas Air Detachments, more rapid and efficient utilization of these assets will be possible.

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7. Recommended Sequence of Actions for Reorganization

- a. The Development and Projects Division should be formed on a level with the Area Divisions; reporting directly to the DD/P. It should be manned from within the personnel resources of the present Air Division, FE Division, and Project CHALICE.
- b. Air responsibilities presently vested in the Chief, Air Division, Chief, FE Division, and DPD-DD/P should be dissolved and assigned as responsibilities of the Chief, DPD.
- c. An early review of the size and structure of the overseas detachments should be made, after which the air activity presently under the control of the overseas Chiefs of Stations should be removed and reconstituted as Air Support Detachments responsible directly to the Chief of the Development and Projects Division.





COMMAND LINE

---- COORDINATION LINE

ANNEX A

TAB 3

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